UNITED STATES FEDERAL COMMUNICATIONS COMMISSION

In Re:

PUBLIC SAFETY NATIONAL

COORDINATION COMMITTEE

)

Volume: 2

Pages: 270 through 453

Place: Washington, D.C.

Date: June 2, 2000

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 600
Washington, D.C. 20005-4018
(202) 628-4888
hrc@concentric.net

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In Re:)
)
PUBLIC SAFETY NATIONAL)
COORDINATION COMMITTEE)

Commission Meeting Room
Federal Communication
Commission
445 12th Street, S.W.
Washington, D.C. 20554

Friday, June 2, 2000

The parties met, pursuant to adjournment, at 8:36 a.m.

APPEARANCES:

PANEL:

EDWARD DEMPSEY, Chair

MICHAEL WILHELM

RICHARD DEMELLO

FRED GRIFFIN

TOM TOLMAN

ALI SHANAMI

GLEN NASH

DAVID EIERMAN

BERT WEINTRAUB

APPEARANCES: (Continued)

<u>PARTICIPANTS</u>:

ROBERT SCHLIEMAN

DAVID BUCHANAN

ART MCDOLE

CARLTON WELLS

NORM COLTRI

STEVE BEEFERMAN

BOB SPEIDEL

WAYNE LELAND

DAVID PICKERAL

AVI FITZGERALD

BOB GURSS

CHARLES JACKSON

BRUCE FRANCA

RICHARD ENGELMAN

TOM COWPER

KATHLEEN HAMM

JOY ALFORD

STEERING COMMITTEE:

DOUG AIKEN

STEVE MUELLER

TIMOTHY LOEWENSTEIN

MICHAEL WILHELM

APPEARANCES: (Continued)

STEERING COMMITTEE:

KATHLEEN WALLMAN, Chair

HARLEN MCEWEN

DEREK SIEGLE

WAYNE LELAND

ERNEST HOFMEISTER

1	PROCEEDINGS
2	(8:36 a.m.)
3	MR. WILHELM: Ladies and gentlemen, good morning.
4	A couple of preliminary announcements.
5	First of all, there will be a meeting at 11:00, an
6	informal get together of the sponsors, the steering
7	committee and the subcommittee chairs. And as Bob Schlieman
8	asked me to announce so that you don't think we are
9	eavesdropping on you, this meeting is being broadcast on the
10	internet. And if you have anybody back in the office who
11	would like to listen, you can get the URL from Rick
12	Weintraub.
13	And with that, turn it over to Ted.
14	MR. DEMPSEY: Good morning.
15	One item on the agenda that I would like to just
16	change, I have items five and six, just strike five. It's
17	just a typo, and we'll start by discussing the minutes of
18	the April 7th meeting. They were distributed. If anybody
19	has any comments, suggestions, questions; does anyone need
20	additional time to read them?

(No response.)

21

1 MR. DEMPSEY: Then I will consider them approved. 2 Any comments on the agenda? 3 (No response.) MR. DEMPSEY: Consider the agenda approved and 4 5 ready to go. And I'd like to get right into reports from 6 the work group. The first one from Dave Eierman, digital 7 television work group. 8 MR. EIERMAN: Just to let you know, there should 9 be copies of numerous documents for implementation back on the back table. There is a draft outline of the national 10 11 plan, a draft guideline and a draft guideline, Appendix M, 12 which is titled "DTV Transition." So you people who were 13 here yesterday the DTV transition part wasn't there yesterday. It's there today. 14 15 You know, there is an ongoing issue with TV 16 transition out of this band, I guess. You know, we started 17 out with about 64 TV stations, either co-channel or adjacent 18 channel, and seven DTV stations that were blocking public 19 safety. They are basically all still there. There has been

couple of the other channels, 60 through 69, but none of the

a few stations move out or find other places to go on a

20

21

- 1 public safety have moved as of yet
- THE AUDIENCE: Dave, we can't hear you.
- 3 MR. EIERMAN: You can't hear me. Am I not close
- 4 enough to the microphone? Okay, I'll talk into the
- 5 microphone.
- 6 This draft guideline, Appendix M, is basically a
- 7 summary of the report and order. I pulled out the important
- 8 points and rules that I believe the regional planning
- 9 committees need to consider when they are going to plan for
- 10 co-chairing this band with TV until they transition out.
- 11 It's got some guidelines for short spacing or it refers them
- 12 to the rules for the tables for TV sharing spacing.
- 13 And at the back of it is the time line that I handed out at
- 14 the previous meeting.
- I'm sorry, but I edited this thing last night and
- 16 it wouldn't let me open the docket this morning. So this is
- 17 like last Friday's version and there is a couple of things
- 18 missing out of it, but it wouldn't let me open the edited
- 19 version this morning.
- I was going try and get rid of the time line and
- 21 put it in a paragraph in there and a couple other little

- 1 changes I made.
- 2 So, you know, basically, land-mobile moving into
- 3 this band has to deal with incumbent television and
- 4 incumbent DTV allotments. So land-mobile has to protect TV
- 5 receivers, and TV has very wide areas of -- you know, they
- 6 have very large service areas, something in the order of 55
- 7 miles plus for a typical Grade B contour, and they get
- 8 protection from co-channel land-mobile base stations using
- 9 the TV sharing rules from Part 9309 for 470 to 512 out to
- 10 about 120 miles, and mobiles and control stations have to be
- 11 at least five miles outside their Grade B.
- 12 So I mean, even at the shortest spacing a base
- 13 station has got to be somewhere on the order of 90 miles
- 14 away from a TV station, whether it's co-channel or adjacent
- 15 channel.
- The rules do allow you to short space or do
- 17 engineering analysis. Short spacing could be done if you
- 18 can prove there is terrain barriers or use directional
- 19 antennas or, you know, prove that your mobiles aren't going
- 20 to get within five miles of their contour. They have got to
- 21 submit an engineering analysis.

- 1 The same thing with -- well, and then an
- 2 engineering analysis, you know, and it's a generally
- 3 accepted engineering models. What the FCC has modified
- 4 "lonely rice" to use in the satellite broadcast issues where
- 5 proving whether a household is inside -- is receiving a
- 6 Grade B level signal or not so that people can prove that
- 7 they are -- you know, basically prove that they are not
- 8 receiving a Grade B signal if they are within the Grade B so
- 9 that they can get satellite service. So FCC has accepted
- 10 "lonely rice," and a modified version with terrain data and
- 11 with laying use land cover data.
- 12 As matter of fact, it's the same land use land
- 13 cover out of TSB-88 because they referenced Tom Rubeinstein
- 14 of Motorola, who wrote the table. So we're certain it's the
- 15 same land use land cover table.
- So they are accepting engineering models for short
- 17 spacing.
- Some of the other things that have happened, you
- 19 know, PAX TV, who runs like Lifetime Networks and some
- 20 religious channels, they have like 19 stations in this band,
- 21 and they said they would be willing to move out of the band

- 1 earlier with some conditions, you know, that cable must
- 2 carry, get solved so that cable can carry, you know, their
- 3 analog or their digital or both signals, and basically if
- 4 somebody is willing to pay them to move, and they estimate
- 5 it's about \$3 million to move; you know, move their
- 6 transmitter and retune their antenna.
- 7 There is another -- I think there was a -- I saw a
- 8 memo last week about the same topic. There is some network
- 9 of stations in the northeast that is also willing to do a
- 10 similar thing.
- One of the major issues that's holding up DTV
- 12 transition is what's happening with cable. The cable
- 13 industry doesn't have to have set top boxes available until
- 14 July this year, and there is petitions to delay that date,
- 15 plus the cable TV industry, you know, like the TV industry,
- 16 has a date certain, you know, however firm that is, of
- 17 December 31, 2006, when they have to cease analog
- 18 transmission and convert to digital transition.
- 19 The cable industry has no date certain for that,
- 20 so you know, there is not as big a push in the cable
- 21 industry to go out and convert all these cable systems to

- 1 carry digital broadcast signals.
- 2 The cable industry has some issues with the format
- 3 that the over-the-air broadcasters are using. The over-the-
- 4 air broadcasters are using 1,080 lines on the interlace
- 5 format and the cable people think that uses up a lot of band
- 6 width and would prefer to use 720 lines in a progressive
- 7 format. So they haven't come to agreement on the format,
- 8 plus they're -- you know, just like the MP-3 issue, there is
- 9 copyright issues and encryption issues when it's transmitted
- 10 over cable.
- 11 So all those issues hadn't been resolved. It was
- 12 like about a half a dozen issues. I think they were
- 13 resolved in November, three or four of the issues, but
- 14 they've still got three or four more issues to come to
- 15 agreement on.
- 16 I pulled some information from National
- 17 Association of Broadcasters and the Consumer Electronics
- 18 Association.
- In 1999, there were about 20,000 high definition
- 20 television sets capable of receiving HDT TV over the air
- 21 sold in the U.S. versus 20 million analog TV sets.

1	Again, in January,. they sold another like 10 or
2	11 thousand, so they sold half as many in January as they
3	did all of last year. Even at those rates, the Consumer
4	Electronic Association predicts that there will only be 50
5	percent market penetration by 2006 or 2007, well below the
6	85 percent limit where analog TV has to be turned off.
7	So you know, I guess the consumer electronic
8	industry is sort of predicting that they are not going to
9	make the date at the moment, even though the rate of buying
10	digital sets is increasing.
11	Some other things happening is, you know, the
12	other 36 megahertz in this Channel 60 through 69 has to be
13	auctioned off. The auctions were originally set for May.
14	They got delayed until June, and they got delayed again
15	until September, you know. And our hopes were that once
16	this spectrum got auctioned off on the other 60 - 61, 62,
17	65, 66, 67 that the commercial carriers who bought the
18	spectrum at auction would give the existing, the incumbent
19	broadcaster some incentive to move off of the spectrum.
20	And you know, the longer that gets delayed the
21	less likely that's going to happen. But we still expect

- 1 that they will be allowed to give the existing broadcaster
- 2 some financial incentive to move, and especially -- you
- 3 know, since the commercial people have the same rules that
- 4 they have to deal with the co-channels and the adjacent
- 5 channels, they are going to have to clear 62, 63, 64, 65, 67
- 6 and 68 if they want to fully utilize the spectrum nationwide
- 7 so that helps us out. I mean, they have pretty much got to
- 8 clear everything except Channel 69.
- 9 So, you know, I'm still monitoring that and
- 10 hopefully by September -- well, actually, I guess -- well, I
- 11 quess the auction is scheduled right before the meeting now.
- 12 It was later, but okay. In September, I'll give you an
- 13 update on what's happening there.
- 14 Besides the cable format battle, there is some of
- 15 the over-the-air broadcasters think they should be using a
- 16 different format. The COFDM battle versus the eight level
- 17 decibel side band battle, and there is some retesting of
- 18 fringe area coverage versus urban multipath delay coverage
- 19 going on now. So I guess we're waiting for that to be
- 20 finalized.
- 21 The FCC has -- you know, we are two years into the

- 1 DTV transition. It was an eight-year process. There was a
- 2 notice of proposed rulemaking, multimedia document number
- 3 00-39 for the DTV bi-annual review. Let's see, I guess on
- 4 May 17th was the due date on that. I actually got a
- 5 summary, you know, Motorola's internal summary I haven't
- 6 actually read yet, to read and make some -- you know, see if
- 7 there is anything important that the -- I guess basically,
- 8 you know, broadcasters' comments and commercial carriers'
- 9 comments about, you know, vacating this spectrum and moving
- 10 to digital television.
- I guess, you know, once I get some important
- 12 points on that, I will distribute probably through the
- 13 implementation list server. I don't think there is very
- 14 many people on the DTV list server.
- One of the topics I'm going to defer to Bob
- 16 Schlieman on, and that is what's happening along the
- 17 Canadian border. Basically, I think we probably mentioned
- 18 before that Canada had allotted DTV stations for low power
- 19 and basically -- you know, they did like the FCC did. They
- 20 set up a table of allotments allotting every existing
- 21 broadcaster a new DTV allotment. Well, besides full-service

- 1 stations, they allotted low power people stations, and Bob
- 2 has some report on that of what's happening there and some
- 3 analysis that I will let him give a brief summary.
- 4 MR. SCHLIEMAN: Okay, the State of New York has
- 5 been doing quite an exhaustive analysis of this problem
- 6 because of the fact that they have -- Canada has an
- 7 allotment plan that puts it all -- all the high power
- 8 stations in 60 to 69, right across from our border which
- 9 there doesn't seem to be a good reason for it yet.
- 10 And so we have made some recommendations. We
- 11 started meeting with the Commission, Office of Engineering
- 12 Technology, International Bureau, and Wireless
- 13 Telecommunications Bureau last July, 1999. And then it
- 14 turns out that a draft letter of understanding between
- 15 Industry Canada and the Federal Communications Commission,
- 16 which did not reference the respective government, i.e.,
- 17 State Department, was put forth on November 15, 1999, and
- 18 this provided no protection, no standing whatsoever for
- 19 public safety with regard to any interference issues either
- 20 from or to television.
- 21 The letter of understanding covers the whole

- 1 television broadcast band from Channel 69 down to Channel 2.
- 2 And for those of you that would like to see that document,
- 3 it is available on an engineering consulting firm's web
- 4 site, www.H-E.com. It's right on their web site home page,
- 5 along with some analyses that they have done from the
- 6 broadcast perspective of the plan. I won't bother going
- 7 into those details because they are really not germane to
- 8 land-mobile radio. They are broadcast issues.
- 9 But they, in their first analysis, spent a
- 10 paragraph in their report explaining how they got this
- 11 document because, quite frankly, no one that I am aware of
- 12 has been able to get a copy of this document from the
- 13 Federal Communications Commission or any other agency in the
- 14 U.S. -- agency of the government.
- 15 And so it came from Canada, and it was not offered
- 16 with any restrictions of any kind, so they felt that it was
- 17 appropriate that they could include that since they were
- 18 doing an engineering report based on that.
- 19 So the whole LOU, the document itself is, I think,
- 20 about seven pages long. I didn't bring the whole binder
- 21 over here. But that's just the letter of understanding and

- 1 then there are all the appendices which make the thing quite
- 2 voluminous. They go into all the details. It's a good
- 3 document to read to really understand the situation.
- We have made some -- we are making some
- 5 recommendations, let's put it that way, and plan to bring
- 6 that up in the NCC steering committee meeting this afternoon
- 7 or this morning, whichever time slot we get.
- 8 And basically what we are suggesting is that 60 to
- 9 69, first off, should be blocked out along the border, and
- 10 then the channels should be prioritized somewhat the way we
- 11 packed NPSTC channels. The higher priority areas, such as
- 12 high population in the Toronto area should be first on the
- 13 list for availability of channels. And the higher radius
- 14 coverage or higher class of station in Canada should be
- 15 sorted first to get the first shot at the availability of
- 16 channels.
- 17 And since all of those are primarily in the
- 18 northeast, in fact, primarily around Toronto, with one -- I
- 19 believe there is one station out in Victoria that's one of
- 20 the higher class stations, they need to -- they need to be
- 21 sorted early on. And then the smaller systems would be

- 1 following that in order of their radius of coverage, their
- 2 Grade B contours.
- 3 And we think that by doing that following
- 4 essentially the concept that the FCC used where you take
- 5 your active stations first and sort those that the problem
- 6 can be resolved in a very useful manner for both sides.
- 7 Because we didn't seem to be getting anywhere with
- 8 our original meetings back in July and subsequent attempts
- 9 to find out what was going on, when we found out about this
- 10 web site, and the LOU, and the fact that it was due to be
- 11 signed very soon, that we decided it was time to make sure
- 12 that the chairman of the FCC was aware of what was going on
- 13 because we didn't seem to be getting any attention at the
- 14 staff level in response to our concerns.
- 15 So we started a letter writing campaign. A total
- 16 of five governors of border states have signed letters, and
- 17 I'm not sure if Washington's governor has done his yet, but
- 18 Ohio, Michigan, New York, Vermont, Maine have signed
- 19 letters, and sent them to Kennard. Also, the copies of the
- 20 letters have been circulated through various other avenues
- 21 to make sure that everybody understands what the concerns

- 1 are.
- 2 And my understanding is that there is some higher
- 3 level of attention being paid to this right now. So far it
- 4 has delayed signing this letter of understanding, and we're
- 5 hopeful that this DTV plan in Canada will be modified to
- 6 mesh with the intent of Congress in the U.S. for the 60 to
- 7 69 band.
- 8 MR. EIERMAN: Thank you, Bob.
- 9 This made the Columbus Dispatch about the governor
- of Ohio sending a letter to the FCC. It's Friday, May 19,
- 11 2000, Columbus Dispatch, so it's an important issue.
- 12 A couple more comments about the bi-annual review.
- 13 Again, that was a multimedia document 00-39. The comments
- 14 were due May 17th but the reply comments aren't due until
- 15 June 16th. So if anybody wants to send in reply comments,
- 16 there is still opportunity to do that.
- 17 One of the issues in that bi-annual review, or one
- 18 of the questions was asked is should there be a mandatory
- 19 date by which the broadcasters must elect which of their two
- 20 allotments, their old analog or their new DTV allotment,
- 21 they are going to give up, and you know, keep the other

- 1 allotment.
- 2 So right now until they -- you know, until 2006,
- 3 when they have to turn their analog TV transmitter off, they
- 4 don't have to make a decision about which station they are
- 5 going to keep on the air and which one they are going to
- 6 relinquish.
- 7 So you know, one of the suggestions was that by
- 8 2004, basically, when they have got to be fully simulcasting
- 9 in the analog and digital modes on both stations, that they
- 10 need to decide which of those two stations they are going to
- 11 relinquish. And the issue is here the people on Channel 60
- 12 through 69 have no idea of where open slots are until the
- 13 people below Channel 60 decide which channels they are going
- 14 to give up so you know which slots are available for those
- 15 people to move into.
- So I implore you to file some comments on that
- 17 question, reply comments.
- The other thing is this document that I handed out
- 19 today in the back that says "Working Group 3 Guidelines,"
- 20 and it was Appendix M, Ted gave me a number. Where it says
- 21 IM-00020 now, change that to IM-00022, and the rest of it,

- 1 you know, 2000--0602 remains the same. And cross out
- 2 Appendix M and label it Document D as in "David" dash 003.
- 3 And that's the end of my report. I don't know.
- 4 Are there any, any additional questions on the DTV
- 5 transition.
- 6 Oh, Mr. Buchanan.
- 7 MR. BUCHANAN: You talked about Canada but you
- 8 didn't talk about Mexico.
- 9 MR. EIERMAN: Okay. Mexico -- you're right, I did
- 10 not. There has been a more recent -- I don't want to say
- 11 treaty, or some agreement with Mexico on what stations are
- 12 going to be utilized in Mexico versus United States.
- If you follow the tables, I don't think there is
- 14 but one or two Mexican DTV stations allotted for this whole
- 15 piece of spectrum, and there may -- I'd have to look at it.
- 16 There may only be like one that even affects the U.S.
- 17 Mexican border.
- Now, you know, when I go to the media web sites in
- 19 Mexico to find out what stations are actually transmitting,
- 20 what appears in the U.S. Table of Allotments is slightly
- 21 different than what's actually on the air. So I think there

- 1 is something like three or four stations that may have to be
- 2 considered, but I haven't been able to track down what their
- 3 power are and if there is any terrain blockage preventing
- 4 them from coming in the U.S.
- If I remember, a couple of them, they are along
- 6 the Texas border, and I think there may be one along the
- 7 California border. I don't know.
- 8 When I was out at your meeting when I did these
- 9 overheads, I don't remember if I had the Mexican station on
- 10 there or not.
- MR. BUCHANAN: No.
- 12 MR. EIERMAN: I'll have to go back and check.
- MR. BUCHANAN: No, you didn't.
- 14 MR. EIERMAN: Okay, I'll look at the Mexican
- 15 station again. I probably didn't because it probably was
- 16 not one that affected California.
- MR. BUCHANAN: Okay, thank you.
- 18 MR. EIERMAN: I do have that information.
- 19 MR. BUCHANAN: I don't think I identified myself.
- 20 Dave Buchanan, County of San Bernadino.
- 21 MR. EIERMAN: Yeah, I do have -- try and keep up

- 1 to date on the FCC database changes. The FCC changed the
- 2 way they do the database and instead of being 15,000 lines
- 3 long it's now 400,000 lines long, and luckily there is a
- 4 person out in the industry, Doug Long from Telemundo, who
- 5 publishes a web magazine, www.transmitter.com, and he
- 6 publishes about once a month.
- 7 He converts that big database into an XL
- 8 spreadsheet that at least has all the TV stations'
- 9 coordinates, antenna heights, powers. So I keep up to date
- 10 on that. I try and keep up to date on what the industry in
- 11 Canada does once a month, and the Mexican agreement hasn't
- 12 changed but again, I actually try and go monitor what's
- 13 actually on the air in Mexico versus what the databases say.
- So you know, if any of you need the information, I
- 15 can give you the information, or you know, most of it in XL
- 16 spreadsheet formats.
- 17 Any other DTV questions? If not, I'll hand it
- 18 back to Ted.
- MR. DEMPSEY: Okay. Thank you, Dave.
- 20 Fred, you have a couple items I know you want to
- 21 discuss.

- 1 MR. GRIFFIN: Since the last meeting there has
- 2 only been two activities. One is formal and one is
- 3 informal.
- 4 We've had a request that the page 70 of "Radio
- 5 Resource" magazine, which is the announcement that New
- 6 Jersey agency wanted TETRE to be entered into the record of
- 7 this group, subgroup. I talked to Ted Dempsey here and what
- 8 I'm going to do when I get through talking is give a copy of
- 9 this to Michael Wilhelm and it will be an attachment to the
- 10 subcommittee minutes of this meeting. It may or may not go
- 11 further up the chain, like in the Reporter in the Docket,
- 12 but I'm been asked to put in the record. I'm just going to
- 13 put in the record and I'm not going to comment on it or
- 14 discussion. That's the formal part of what's went on since
- 15 the last meeting.
- Does anybody want to say anything on that before I
- 17 change subjects?
- The second is informal activities, and it all
- 19 happened at the PSWN meeting about two weeks ago in St.
- 20 Louis. There was a presentation and it had to do with the
- 21 papal visit by the Missouri State Police representative, and

- 1 they had the issue of why can't we talk, almost like the
- 2 video. And so they did everything.
- 3 And one thing that happened out there is they went
- 4 to the PCS carriers in the area and they set a deal up which
- 5 I found was very innovative. Under certain designated
- 6 numbers or group of people, anybody that was a PCS
- 7 subscriber no matter what the company was -- apparently at
- 8 the time that the papal plane landed their PCS phone,
- 9 instead of saying "ATT" or "Brand X," it switched and said
- 10 "Private." And at that time everybody that had the PCS
- 11 phone could do whatever was prearranged, and I don't know
- 12 whether it was group dispatch or group dialing or whatever.
- 13 They didn't go into the details of that.
- 14 And about two or three minutes after the papal
- 15 plane left all the phones went back.
- It was apparently a very simple switching thing
- 17 that the PCS carriers did. Rick Murphy, who is on the
- 18 steering committee for us, hosted that meeting. I just
- 19 share that with you. It might be nice to have an informal
- 20 presentation on it for whatever value. That's just Fred
- 21 Griffin's thoughts.

1	And as it was presented, it was a no cost deal,
2	which probably would fit in most peoples' budget. It was
3	just switching option, cost absorbed by the subscribers.
4	The other thing of significance that happened from
5	the program is that Don from NTIA advised the group that a
6	document has already been prepared and it's being
7	coordinated between the FCC and NTIA on the subject of
8	and I may have the wrong acronym CPAS, which is probably
9	access to the cellular system, which has been asked for
10	about two years by the public safety community.
11	Apparently there is a formal docket coming out
12	within 60 days. He was not at liberty, he did not take any
13	questions or what the contents of it is, and he did not
14	identify what it will be, you know, whether it's a request
15	for information, notice of proposed rulemaking or whatever.
16	All he did was advise the group that in the near future
17	there is a document coming out of the FCC on the subject of
18	CPAS.
19	What that triggered after that announcement from
20	the stage, and this is coffee club, hallway and bar

conversation and people who are involved in this, that they

21

- 1 thought that there was maybe some commonality, at least some
- 2 common discussion on it ought to be happening in this group
- 3 on three, what people perceive as relator interconnected
- 4 subject and documents.
- 5 One is the software controlled radio. This
- 6 activity in the forthcoming CPAS. And so at this time I
- 7 will suggest to Ted Dempsey that after this CPAS docket
- 8 comes out he ought to review it and decide whether he wants
- 9 to put it on the agenda, whether he wants to discuss it,
- 10 whether he wants to kick it to interoperability or what, and
- 11 that's just my thoughts. Nobody asked me to do it. But
- 12 there was three specific individuals talked to me on the
- 13 subject.
- And that's all I've got to say. I'll take any
- 15 questions. If not, I'm going to pass the microphone back to
- 16 Ted.
- 17 MR. DEMPSEY: Okay. Thanks, Fred.
- I want to turn it over to Tom Tolman who will give
- 19 the funding work group report.
- MR. TOLMAN: Okay, thank you, Ted. Is this on?
- 21 I guess we've got two parts -- well, you see five

- 1 and six, but Ted says to strike that. We'll combine it,
- 2 call it under one component here.
- When we last talked and last met, we talked about
- 4 taking a two-prong approach, and that's still the process
- 5 that we're doing. When I say "two-prong," we are talking
- 6 about first looking at the immediate short-term needs, that
- 7 is, what are the start-up costs for regional planning that
- 8 will be necessary.
- 9 We performed some key interviews with some candid
- 10 individuals, and have narrowed down the reasoning. That's
- 11 what we were -- that's that first phase that we had to in
- 12 order to quantify, get quantification on this, we had to
- 13 identify key issues. And this is -- I'll just read off a
- 14 few bullets here. And if anybody has comments to add to
- this, please come to the microphone on this.
- 16 Lack of interest: This is based on research that
- 17 we could work on to improve upon the NPSTC process. Lack of
- 18 interest due to not being able to inform various services in
- 19 a timely manner.
- Number two, lack of support from agencies to send
- 21 representatives to meetings.

- 1 Third, it was revealed difficulty in finding
- 2 people to work under preparing a plan.
- 3 Next was no uniform methodology for preparing
- 4 plans, and then also it was also revealed, lack of funding
- 5 to prepare and print and distribution regional plans.
- 6 Working off that benchmark, I can say that NIJ is
- 7 preparing to be in a position -- I don't -- I'm not prepared
- 8 to make a formal response with amounts or anything like that
- 9 today. However, at the next meeting I believe we can,
- 10 putting on the NIJ hat for a minute here, we can -- NIJ Is
- 11 preparing to have a response for the short term, that is, to
- 12 be able to respond to some form of funding in the short term
- 13 for start-up costs.
- 14 The other part of it is -- of this working group
- 15 is what can we do to go after the larger amounts, and the
- 16 working group has put together a draft -- well, the draft
- 17 report on funding mechanisms was essentially the --
- 18 primarily the work of the PSWN group. There is two
- 19 documents that they had out, a lot of work that they had
- 20 done, good work that they had done.
- 21 And so for the larger picture, we're utilizing

- 1 this draft report as a benchmark to be able to identify what
- 2 is out there, what is available right now.
- I know that's rather sketchy but that's what we
- 4 have right now. Again, at the next meeting we will have
- 5 handouts and be able to have a more formal response on the
- 6 NIJ side.
- 7 MR. DEMPSEY: All right. Thanks, Tom. It sounds
- 8 promising.
- 9 We have also had discussions amongst the
- 10 subcommittee regarding the use of the NIJ database during
- 11 precoordination process, and what we think we have agreed
- 12 upon is that we're going to do a frequency presort to
- 13 address the issues of the borders along the adjacent
- 14 regions, and to handle the intricacies of regions that
- 15 encompass multiple state areas.
- 16 And we based the discussion on some incidents that
- 17 have happened in the past during the NPSTC process, and as
- 18 well as things that could happen in the future where large
- 19 entities, such as New York City, could be first in and
- 20 capture as many frequencies as possible, therefore closing
- 21 out some of the border regions from getting any use of the

- 1 spectrum. We're making it very complex for the regional
- 2 planning committees to coordinate the allocation of those
- 3 frequencies.
- 4 So we're suggesting, and Tom has taken us back, is
- 5 that we would use the NIJ database to do a -- we call it a
- 6 frequency presort that would assist the frequency advisors
- 7 in determining what channels would have to be used along the
- 8 borders of the adjacent regions, state borders, and I'm
- 9 assuming that also will come into play in Canada and Mexico.
- I don't think that there is any downside to this.
- 11 It will assist the frequency coordinators in performing
- 12 their function without having to worry. And it doesn't
- 13 interfere with the general consensus that first come, first
- 14 serve will be -- that is the right way to go for the
- 15 allotment of frequencies in the individual RPCs. We should
- 16 be able to still do the first come, first serve, however
- 17 reserving some spectrum along the border areas.
- 18 We have also recommended that the allotments be
- 19 considered in 25 megahertz blocks.
- 20 MR. EIERMAN: Kilohertz.
- 21 MR. DEMPSEY: I'm sorry -- kilohertz blocks.

- 1 Sorry about that.
- 2 MR. EIERMAN: We only have 24.
- 3 (Laughter.)
- 4 MR. DEMPSEY: In 25 kilohertz blocks, and this
- 5 will accommodate existing new technology, future technology,
- 6 TDMA, CDMA, and if possible, through the use of some pretty
- 7 interesting coordination, and I know I've been through it
- 8 because we did that with Channel 16 in New York City, is
- 9 also allocating them into 12.5 and six and a quarter if
- 10 required by the technology that's being used.
- I know Dick has some further thoughts on our
- 12 precoordination, so I'll hand it off to Dick for a few
- 13 minutes.
- MR. DEMELLO: Well, actually, I thought you
- 15 covered it quite well.
- MR. DEMPSEY: Thank you.
- 17 MR. DEMELLO: The written document, the draft as
- 18 it is now talks about going in one county and the only
- 19 thoughts I had regarding that was one county might not be
- 20 sufficient. Maybe we need to go in with a minimum distance
- 21 of 70 miles, which might involve two counties. So one or

- 1 more counties with a minimum of 70 miles would, I think, be
- 2 the only change I'd like to see.
- 3 Of course, looking at it from the forestry
- 4 association, if the whole state were done, that would be
- 5 fine because then if somebody comes in for a frequency we
- 6 can give it to them. But anyways, regarding the protection
- 7 and the moving ahead of the planning process, I'd be willing
- 8 to go along with 70 miles, county or more than one county.
- 9 MR. SHANAMI: This is Ali Shanami.
- 10 Is this for the -- this recommendation for
- 11 nationwide one-shot allocation?
- 12 You would pick a proposed or reference
- 13 latitude/longitude of each county, maybe county seat for
- 14 instance, and do it 70 miles?
- That's going to be different and may require
- 16 change in thoughts of developing a database because then you
- 17 have to have a program -- to come up with a program as you
- 18 submit your request for database to say look at all the
- 19 counties and perhaps county seats, lat/long, or at least
- 20 reference lat/long for each county and draw a circle of 70
- 21 miles from each point to come up with some kind of

- 1 preallocation as the first shot.
- Did I read you right?
- 3 MR. DEMELLO: Well, I think you're making it more
- 4 complicated than what I was looking at.
- 5 What I was looking at was going 70 miles into the
- 6 adjacent state for protection and some allocation based on
- 7 population to the state who had submitted a plan or a region
- 8 that had submitted a plan.
- 9 The center of the coverage, we can look at the
- 10 center of the coverage as being the most reasonable and
- 11 expeditious way when it gets to the database side. Maybe we
- 12 want to look at the center of the county. It might be the
- 13 easiest way to do it.
- 14 I don't think I'm really concerned about the
- 15 database aspects of it as I am for this committee to put
- 16 something out there that says we're looking out for them a
- 17 little bit, and we're providing protection; those two
- 18 things.
- MR. BUCHANAN: Dave Buchanan.
- Just a question on it. I like the concept. But
- 21 the way it's written in here, which I like, is that the

- 1 region should basically get together and figure this out.
- 2 MR. DEMPSEY: Which document are you referring to?
- 3 MR. BUCHANAN: Well, the draft outline. There is
- 4 preplanning process proposal.
- 5 MR. DEMPSEY: Okay. I've got it.
- 6 MR. BUCHANAN: I assume that's the same thing we
- 7 are talking about here.
- 8 MR. DEMPSEY: That's right.
- 9 MR. BUCHANAN: The only thing that I'm wondering
- 10 about is if you have a region that's ready to go and do all
- 11 this but your adjacent region hasn't started up for some
- 12 reason, we need some mechanism to handle that. If you don't
- 13 have anybody to talk to, you can't work it out. Maybe it
- 14 would just be a population thing or something.
- 15 MR. DEMELLO: Population is what I'm -- what I was
- 16 mentioning.
- MR. BUCHANAN: What you are going to propose?
- MR. DEMELLO: Yeah.
- 19 MR. BUCHANAN: Okay.
- MR. DEMELLO: Yeah.
- 21 MR. BUCHANAN: So basically you're going to

- 1 rewrite this to include that then? Is that what I am
- 2 understanding?
- 3 MR. DEMELLO: That's correct.
- 4 MR. BUCHANAN: Okay, great. Thank you.
- 5 MR. MCDOLE: Art McDole.
- I have two questions related to almost the same
- 7 thing.
- 8 First, the 25 kilohertz block conceptually is
- 9 great because we want to allow flexibility in choice of
- 10 technologies, but conversely, has any thought been given if
- 11 people opts for technology which doesn't require 25
- 12 kilohertz, it kind of has a negative impact on the radius of
- 13 those channels because they cannot be used in an FDMA. The
- 14 adjacent channels are more or less wasted.
- 15 How can we handle that situation? Does anyone
- 16 have any solutions to that?
- 17 MR. EIERMAN: Yeah. David Eierman, Motorola.
- 18 We had some discussion about this and, you know,
- 19 if a county decides not to use the full block, you know, or
- 20 whatever, the size of the usable block, they've got to go
- 21 through the RPC process to get it approved anyway, so they

- 1 are going to identify what part of that channel they are not
- 2 going to use.
- 3 Let's say they are going to use 12.5. Well, they
- 4 are going to, you know, get reallocated to either the upper
- 5 or lower half, and which means they are going to relinquish
- 6 the other half, which goes back into basically the pool back
- 7 into the database.
- 8 So, yeah, there may be some horse trading that has
- 9 to be done so that, you know, if they give up 12.5
- 10 kilohertz, they may need to trade that 12.5 with another
- 11 county so they can still use -- you know, they still got 25
- 12 kilohertz, but it's all, you know, as they go through this
- 13 process of getting the approvals, finally get a license,
- 14 they have got to back through the RPC with their engineering
- 15 analysis anyway.
- 16 So I think the checks and balances are there to
- 17 not let that become an orphan, if that's your concern.
- 18 MR. MCDOLE: Yes. Yeah, and I think it's
- 19 imperative that the plans be flexible enough to allow that
- 20 horse trading, to use your term, without going back to the
- 21 Commission for approval and that sort of thing. If it could

- 1 be handled within the committees, we could make the best use
- 2 of it.
- 3 MR. EIERMAN: Yeah, I guess the suggestion is we
- 4 need probably make either a comment probably in this
- 5 guideline document about that, and, you know, that that was
- 6 our intent of how this would be handled.
- 7 MR. MCDOLE: Great.
- 8 MR. EIERMAN: We'll add some verbiage in there.
- 9 MR. MCDOLE: That was my primary concern, and I'll
- 10 defer to Dave's remarks on the other issue. I was concerned
- 11 about leaving some orphans out there with those 25 kilohertz
- 12 box. We need to use all the spectrum we can.
- 13 Thank you.
- 14 MR. WELLS: Carlton Well, State of Florida.
- 15 What we are touching on now, I think, is the
- 16 potentially or imminent complications with allotting these
- 17 channels in each region where you utilize a 25 kilohertz
- 18 bandwidth or 12.5 or six and a quarter bandwidths. All that
- 19 impacts how the frequencies will be preallotted.
- 20 Do you -- by giving them 25 kilohertz bandwidth,
- 21 does that cause or count as four channels to the agency?

- 1 Therefore, if they only intend to use the technology for
- 2 12.5 kilohertz, they can't use the other 12.5. But if that
- 3 was the four that they got, will they get another 12.5 some
- 4 place else?
- 5 Or do they come in with a request for four
- 6 channels, you give them four 25 kilohertz channels, but they
- 7 are only using 12.5 kilohertz bandwidths when they actually
- 8 come in for licensing. You've actually allotted 50 percent
- 9 more spectrum than what they actually needed.
- 10 So here are some of the complications in the
- 11 preallotment. If you want to get all input from the
- 12 potential licensees, you stand to get a little more accuracy
- in the preallotment rather than just putting out 25
- 14 kilohertz per population, and then horse trading later with
- 15 the potential that some of those 12.5 or six and a quarter
- 16 kilohertz channels may not get used because they are
- 17 adjacent to the neighboring agency and they just fall out
- 18 due to lack of ability to coordinate that channel anywhere
- 19 without some kind of adjacent interference.
- MR. DEMPSEY: Well, when we refer to 25 kilohertz,
- 21 we're referring to them as blocks and not as channels

- 1 specifically because we don't want to give the impression
- 2 that we're going to allocate this or -- we're not going to
- 3 allocate it, but we're not going to sort it in these blocks
- 4 as a channel. It's just a block and it's going to make it
- 5 easier.
- 6 And I can say from experience when we did our
- 7 Channel 16 frequency sort we originally started in six and a
- 8 quarter blocks and used them in aggregate blocks, depending
- 9 on how you -- how you apply to the NIMAC group for your
- 10 allocations. There were some agencies that were using 12.5,
- 11 some agencies, like my agency which used 25 kilohertz.
- 12 Just from experience we reshuffled that database
- 13 probably about 100 times, maybe more.
- 14 So your concern about filling the database with
- 15 apparent licenses or plans, it's a valid one but it's not
- 16 going to make that much of a difference. It's not going to
- 17 slow down or stop the horse trading because as you're moving
- 18 along your agency is going to say, well, gee, my original
- 19 plan is I'd like to use 12.5, and then the next vendor comes
- 20 in ant says I've got this better system, it's 25 kilohertz,
- 21 and you're going to get four channels or you're going to get

- 1 eight. And well, you know, I changed my mind. I now no
- 2 longer want 12.5 channels. I would like a 25 kilohertz
- 3 channel, and then I'm going to do that. Well, we have to
- 4 move you someplace else in the spectrum.
- 5 So it's not going to change much. It's not going
- 6 to help. This is personal opinion again. And I think the
- 7 way we are approaching it --
- 8 MR. DEMELLO: I believe that.
- 9 MR. DEMPSEY: The way we are approaching it is
- 10 that it's a block just for the -- of course, I had a catchy
- 11 phrase for it yesterday.
- 12 MR. EIERMAN: Yeah, I think it's sort of a
- 13 blocking.
- MR. DEMPSEY: I can't find it.
- MR. EIERMAN: Carlton's question was sort of what
- 16 if you have actual requests.
- 17 MR. DEMPSEY: Yeah.
- MR. EIERMAN: You know, you got people knowing
- 19 what spectrum and how wide they need it versus our concern
- 20 is we're going in the blind initially knowing nothing. So
- 21 if you are going in the blind, I think the least common

- 1 denominator here is the widest block.
- 2 And then, yes, if you have real actual inputs that
- 3 know they are only going to use 12.5 or something, yes,
- 4 those can be taken into consideration.
- 5 MR. DEMPSEY: Yeah, we're looking at this as -- we
- 6 called it an availability presort, and that's really just to
- 7 assist. And if we decide to do it nationally, that's okay
- 8 too, but our primary concern is the border areas that may --
- 9 and I think someone had mentioned to me there was a problem
- 10 in Missouri where they kind of didn't pay attention to what
- 11 was going on, and all of the border states filled up their
- 12 baskets with spectrum. And then when Missouri came around
- 13 and said it's time for us to get some channels, they looked
- 14 around and they said, geeze, we can't use any of this stuff
- 15 because all the border states have it.
- 16 So that was one of the main concerns. We were
- 17 very careful to make sure that at least something is in the
- 18 initial database so that spectrum hogs, like New York City,
- 19 myself, don't come along and request 200 channels at 25
- 20 kilohertz and there is nothing left for Bergen, Nassau,
- 21 Westchester and all the other areas.

- 1 MR. SCHLIEMAN: Robert Schlieman, New York State.
- I just wanted to ask a question about one area
- 3 here in the IM-00020 document.
- 4 On page 7, the top paragraph, it ends, "not the
- 5 I/O frequencies".
- THE AUDIENCE: What's the title of that?
- 7 MR. SCHLIEMAN: Guidelines for 764, et cetera.
- 8 MR. EIERMAN: He's in the guidelines document,
- 9 page 7, top of the page.
- 10 THE AUDIENCE: Got it.
- 11 MR. SCHLIEMAN: And is the inference that the
- 12 interrupt channels would be -- because of a statement
- 13 earlier in here about a region having the right to add
- 14 additional interop channels -- is the inference in this
- 15 paragraph on page 7 that those are the I/O channels that you
- 16 are discussing that would not be applicable to the 25
- 17 kilohertz blocks, or otherwise, why is that not the I/O
- 18 frequencies even in that paragraph since I/O frequencies,
- 19 the national I/O frequencies are not subject to sorting?
- 20 MR. DEMPSEY: I think that's what we meant.
- 21 MR. EIERMAN: Yeah, I mean if it's confusing, I

- 1 think it would be easier to strike it out because I think
- 2 the intent here was to say this has nothing to do with the
- 3 FCC-defined I/O channels. I mean, you know, it probably
- 4 says general use. Well, in the future when reserve or
- 5 release that's going to probably apply -- well, I don't know
- 6 if applies to reserve or not. That's even a different
- 7 question.
- 8 Are we going to presort the reserves, or are they
- 9 just a big pot that gets used some time in the future, I
- 10 guess.
- MR. SCHLIEMAN: Well, I guess we won't know the
- 12 answer to that until the Commission decides what they are
- 13 doing with the reserve channels because there have been
- 14 different suggestions on how they would be made available.
- 15 Can I suggest then that we just end that paragraph
- 16 with a period after "general release channels"?
- 17 MR. EIERMAN: Okay. Not the I/O channels.
- MR. SCHLIEMAN: Yeah. Okay, thanks.
- 19 MR. EIERMAN: Our secretary has struck it.
- 20 MR. MCDOLE: Just a couple other minor issues.
- 21 Art McDole.

- 1 I have no problem with Dick DeMello's 70 miles 2 with one caveat. As you know, we need to take, just as we do with the TV stations, into account geographical 3 protection. For example, between Nevada and California we 4 have some 14,000-foot mountains which offer fairly good 5 6 radius potential on either side. 7 And I would urge that the wording allow field 8 strength or some other means of bypassing the 70-mile requirement because of geographical protection. 9 The second issue, we had quite a discussion 10 yesterday on item six in this document, which relates to the 11 mandatory state executive committee, and I would suggest you 12 13 are going to need some rewording there to take care of the 14 discussion a bit. MR. DEMELLO: What document? 15 16 MR. MCDOLE: Well, that's the same document. 17 MR. DEMELLO: We're in the guidelines. 18 MR. MCDOLE: The guidelines document.
- THE AUDIENCE: Page 4.

MR. EIERMAN: What page?

MR. MCDOLE: Page --

19

20

- 1 MR. EIERMAN: Page 4, item six?
- MR. MCDOLE: Yeah, page 4, bottom of page 4, item
- 3 six.
- 4 MR. DEMPSEY: Just so you know we are following
- 5 the lead of the interop.
- 6 MR. MCDOLE: Right.
- 7 MR. DEMPSEY: So as your document changes, so will
- 8 ours.
- 9 MR. MCDOLE: Right.
- 10 MR. DEMPSEY: We're just basically taking --
- 11 MR. MCDOLE: You could work with that committee,
- 12 and it was pretty well hashed out here yesterday and reached
- 13 a consensus, which is different than what is listed here.
- 14 MR. DEMPSEY: Right. We're just going to take it
- 15 from --
- MR. MCDOLE: I just brought that up as an issue
- 17 that you might want to make a note on.
- 18 MR. DEMPSEY: And someone had asked earlier on,
- 19 there is a statement in our item six, this section is
- 20 mandatory, and it's in the guidelines to say that the
- 21 section, whatever it is that the interoperability

- 1 subcommittee decides upon, and will give us the wording,
- 2 just the section is mandatory, not the wording.
- 3 So I just wanted to clarify that, you know, when
- 4 they do prepare their regional plan, they have to have the
- 5 section on interoperability in there, but not -- it wasn't
- 6 meant to infer that --
- 7 MR. MCDOLE: That everything that was said in the
- 8 section is mandatory, which it does seem to give that
- 9 inference.
- 10 MR. DEMPSEY: Yeah, it does give that impression.
- 11 thank you.
- 12 THE AUDIENCE: This category is mandatory.
- 13 MR. DEMPSEY: Yeah, and we'll reword that.
- 14 Norm?
- 15 MR. COLTRI: Good morning, Norm Coltri, RCC
- 16 Consultants.
- I have a little concern about the presorting and I
- 18 would just like to air some concerns that I have about it.
- 19 There is a very fine line between presorting and
- 20 warehousing of frequencies, and I think we have to be very
- 21 cognization of that line. One of the examples that was

- 1 given was that if New York City were to come in and license
- 2 all the frequencies, then there would be nothing left for
- 3 the other towns in New Jersey that may be bordering.
- 4 Another example was given of Missouri who came in at the end
- of the planning process and said, okay, we're ready to build
- 6 now, there were no frequencies left.
- 7 How long would you expect the presorting to be in
- 8 effect? How long will those pools be active? Will there be
- 9 a certain time line where the pools will be dropped?
- 10 My concern is we don't want to hold frequencies
- 11 for an agency or a county that may never apply while we have
- 12 their adjacent county is building out a system and they
- don't have enough spectrum to do it and we say, oh, no, we
- 14 can't pool channels from our neighboring county because they
- 15 are held in reserve in case some day they may ever decided
- 16 to build a system.
- 17 So I think there has to be some -- there may be
- 18 the need to have it reserved for a period of time, but I
- 19 think after a period of time the walls should drop down and
- 20 everything becomes open access or some other way of making
- 21 sure that we don't earmark frequencies for a potential use

- 1 that may or may not come, or may come late in the process
- 2 while we have other agencies that are building systems today
- 3 and have funding, but they can't have enough spectrum to
- 4 build out what they are looking for. So I just wanted to
- 5 raise that concern.
- 6 MR. DEMPSEY: We have some language, and as soon
- 7 as I find it I will bring it here. But we had two major
- 8 concerns. One is that we don't want to give the impression
- 9 that we are going to allocate, allot, assign, preassign
- 10 frequencies to counties. We are going to use counties as a
- 11 geographical area, something we can get our arms around.
- 12 That's our intent of using the word "county" or "counties",
- 13 just as a marker for population and for border issues.
- 14 We do not intend, it's not our intention to allot
- 15 to counties and then let the frequencies sit there, and as
- 16 you've mentioned, never be used if they decide not to build
- 17 a system. They will just be available in that geographical
- 18 area, and it could be, and these are just thoughts, that a
- 19 particular region may want to create a sub-region or a
- 20 grouping of counties or somewhat to say that these
- 21 particular frequencies are held in this area so that we can

- 1 deal with the border issues of New York, New Jersey or
- 2 whatever.
- 3 Did you get the language?
- 4 MR. EIERMAN: That's the one you're talking about?
- 5 MR. DEMPSEY: No, there is two. There is another,
- 6 we have language in here and I think we -- we just kind of
- 7 put it up for comment, and we did -- if I can find it -- we
- 8 did suggest a time limit that if they haven't built.
- 9 Remember that one?
- 10 MR. EIERMAN: No.
- 11 MR. DEMPSEY: If they haven't licensed -- as soon
- 12 as I find it. And we also -- to take into consideration, we
- 13 also put language in that would require the 700 RPCs to find
- 14 out if any 821s were allocated. If there are still 821s
- 15 available, they would have to use those 821s before they
- 16 would start moving into the 700s.
- Well, there is language in here. And if there
- 18 isn't, there will be --
- 19 THE AUDIENCE: Item one, the last paragraph.
- 20 MR. DEMPSEY: I'm sorry? Item one?
- Yeah, here it is.

- 1 MR. EIERMAN: Oh, yeah.
- 2 MR. DEMPSEY: Yeah, and the language reads so far
- 3 as, "NCC could recommend a deadline when all the plans must
- 4 be written, three or five years. If a region is not formed
- 5 or has not written a regional plan by that time, "okay, this
- 6 just refers to the plans.
- 7 We had a discussion on the -- maybe we didn't get
- 8 it in on time, but we've had discussions on if the channels
- 9 haven't been allocated or licensed, then there would be a
- 10 time limit. And we're looking for suggestions on what the
- 11 time limit should be based on experience, but I particularly
- 12 feel that, you know, between five and seven years. If you
- 13 haven't licensed them at that point, then I don't think
- 14 there is going to be very much chance that you're going to
- 15 be needing them in the immediate future.
- But if anyone has got suggestions on times, please
- 17 feel free.
- 18 MR. SCHLIEMAN: Robert Schlieman, New York State.
- 19 I would, with respect to that comment that the
- 20 slow growth interval is five years. In the initial
- 21 implementation there is going to be some time delay because

- 1 equipment isn't ready. The plans will be out before the
- 2 equipment is out. So you might want to allow
- 3 reconsideration by the regional planning committee of any
- 4 pool allotment or pool allotments on some basis not to
- 5 exceed that.
- I think it would be appropriate to have notice of
- 7 review of these pool allotments made also to the adjoining
- 8 regions so they can attend the meeting and discuss their
- 9 concerns.
- 10 On the 70-mile issue versus one county or multiple
- 11 counties, there are a number of factors that come into play
- 12 here and I think the goal might be to -- all things being
- 13 equal, I say that in terms of population density in those
- 14 areas, to consider requiring 50 percent spectrum sharing
- 15 along the borders.
- I say 50 percent because if the population density
- 17 is equal, then when you do your coverage and reuse planning
- 18 for use of frequencies you can readily anticipate where
- 19 those frequencies can be reused again, and allow for
- 20 channels to be used by the adjoining region.
- 21 The other point that I think is very critical at

- 1 the regional planning level, the efficiency with which an
- 2 applicant operates is quite significant and, yes, it has a
- 3 value in a competitive application evaluation process, and
- 4 is in there for that reason.
- 5 But if there was no competition, what would the
- 6 impact be if they were not spectrally efficient? It would
- 7 be disastrous as far as any future growth or any use by an
- 8 adjoining regions, or could be disastrous, let's put it that
- 9 way. And there is quite a range of spectral efficiencies
- 10 based on the matrix of six and a quarter FDMA, 12.5 FDMA,
- 11 12.5 two-slot TDMA and 25 kilohertz four-slot TDMA,
- 12 multicast, multisite versus simulcast. And the amount of
- 13 traffic load that you can accommodate within a region
- 14 looking at it as a whole is dramatically different in some
- 15 cases, depending on the choices that are made.
- So I suggest that there be some language in there
- 17 that requires spectral efficiency since we recognize that 24
- 18 megahertz is not enough. I think it has been noted that the
- 19 number of channels at 12.5 kilohertz is not much different
- 20 than what we've got in NPSTC.
- 21 So we need to -- we need to consider that in the

- 1 implementation subcommittee, how spectrally inefficient we
- 2 can allow a system to be when it doesn't have any
- 3 competition at the moment of the application.
- 4 MR. MCDOLE: Art McDole.
- If I could just amplify a little bit on what Bob
- 6 presented too.
- 7 The parameters for judging spectrum efficiency are
- 8 very difficult. I have had problems in the past, although
- 9 the Commission did allow to put a flat trunking requirement
- 10 after so many channels. And if we -- to even attempt to use
- 11 that we must identify the channel width we are talking
- 12 about. Certainly six and a quarter channels requiring
- 13 trunking after you have four of such of these; one of your
- 14 25 kilohertz blocks that make a whole lot of sense.
- 15 So we will have to look at the way you judge
- 16 spectrum efficiency. Whether you can describe it in your
- 17 document or not, but let's not lock ourself in with some
- 18 arbitrary factors that are hard to live with.
- 19 Thank you.
- 20 MR. DEMPSEY: Ali?
- 21 MR. SHANAMI: This is Ali Shanami again.

- 1 In reference to the guidelines document,
- 2 specifically frequency coordination.
- 3 THE AUDIENCE: One more time.
- 4 MR. SHANAMI: I'm sorry.
- In reference to frequency coordination part of the
- 6 guidelines document --
- 7 THE AUDIENCE: Which paragraph?
- 8 MR. SHANAMI: Actually, the subject itself, which
- 9 I'm going to bring it to as part of the regional planning,
- 10 and the flow chart that is there, it's basically what NPSTC
- 11 and four public safety coordinators agreed.
- 12 The only thing I'm not sure -- the regions are
- 13 aware or the coordinators know as part of the flow chart and
- 14 the database development, the actual, the difference between
- 15 this flow chart versus existing NPSTC is the actual
- 16 frequency coordination and engineering/contour analysis.
- 17 Any kind will be done by the frequency coordinators, and I'm
- 18 not sure if it's on a volunteer basis by the regions or not.
- 19 But the way it's -- that is, by the coordinators because
- 20 then we have four coordinators now.
- 21 The other thing is for interference is exactly

- 1 what it is, TIA, and I had conversation with the Chairman
- 2 Bernie, which I'm also involved in that group. What I did
- 3 bring, Ted, I can bring it, and if you want you can
- 4 introduce it as part of the minutes, the excerpts which is
- 5 two appendices, A and C. These two are the meat of the
- 6 entire document. The document is extremely large and thick,
- 7 and very technically complex. So if you just want to take
- 8 what items pertain to what we are trying to refer to would
- 9 be the two appendices which I brought, and I can bring it to
- 10 you, Ted, as part of the group.
- MR. DEMPSEY: Is this what you -- you sent me this
- 12 in e-mail, right?
- 13 MR. SHANAMI: Oh, yeah, I did. Okay. Well, he's
- 14 got it already.
- MR. DEMPSEY: I actually read it.
- 16 MR. SHANAMI: Great job. Thank you.
- 17 That's basically two items as far as the
- 18 coordinations and the regions are concerned.
- 19 On a personal note, I'm still -- I really want us
- 20 to have as detailed language as we can about regions that
- 21 are ready to go versus adjacent regions are not ready to go

- 1 and will stay around for a long time, and I speak that from
- 2 experience, and people like Dave Buchanan, which is ready to
- 3 go yesterday, if he can go -- give him flexibility without
- 4 holding him versus adjacent regions. That's -- I know it's
- 5 extremely important even now with some of the regions
- 6 haven't even touched the 821 channels.
- 7 Thank you.
- 8 MR. MCDOLE: Art McDole.
- 9 May I ask Ali, is the Appendix 1, coordination
- 10 flow chart, the one that you were referring to as you made
- 11 those statements?
- 12 MR. SHANAMI: Yes.
- 13 MR. MCDOLE: I see nothing in there that says who
- 14 does the contours and engineering. It appears to be
- 15 permissive that the coordinator does review and approve
- 16 them. It does not indicate that they cannot be done prior
- 17 by someone else. It's either way, it looks like, the flow
- 18 chart is permissive in that regard.
- 19 Am I reading it wrong?
- MR. SHANAMI: What I also should have said as
- 21 follow-up to that. This is Ali again.

- 1 As part of the database development, the detailed
- 2 version of that, it's more detail where it says who is going
- 3 to do what.
- 4 MR. MCDOLE: So that will be --
- 5 MR. SHANAMI: What I would do in this group, my
- 6 personal recommendation, if it's important to you, you may
- 7 want to just say the region should have the options, that's
- 8 all. If that's important to you, the regions should have
- 9 the options to do that if you think you need to say that.
- 10 If you don't think you need to say that, then don't worry
- 11 about it.
- 12 MR. MCDOLE: It would appear to me that the
- 13 flexibility that are given to regional planners would allow
- 14 that unless it specifically states otherwise somewhere. And
- 15 if this flow chart is the only place that that shows, I
- 16 don't have any problem with it at all.
- 17 MR. DEMPSEY: Does anyone disagree?
- 18 MR. DEMELLO: That's fine.
- 19 I think there might be a timing process that we're
- 20 not transmitting correctly regarding submission of plan
- 21 because Mr. Buchanan is ready to go yesterday. The way I

- 1 see the adjacent area being considered would be done at the
- 2 time that his plan is submitted. So he's not held up. It
- 3 may be a good idea to have some communications with that
- 4 state to let them know it's happening or try to find out
- 5 what that state is doing. But in any case it should not be
- 6 -- he shouldn't be held up because of someone else.
- 7 MR. DEMPSEY: I think we may want to put some
- 8 language in the guidelines that require at least some
- 9 contact with the adjacent state or adjacent region, and in
- 10 the guidelines. I know they don't require it, but they have
- 11 to do it. But something that at least puts that position
- 12 into -- because it's probably not in the guidelines.
- 13 MR. EIERMAN: It is.
- MR. DEMPSEY: Oh, it is?
- 15 MR. EIERMAN: I think it is.
- MR. DEMPSEY: Okay. All right. I stand corrected
- 17 then.
- 18 MR. EIERMAN: No, I think it in it. I read it
- 19 last night.
- MR. DEMPSEY: Okay.
- 21 MR. EIERMAN: I'm positive it's in there.

- 1 MR. DEMPSEY: But there is no intention for, you
- 2 know, anyone holding up a region that's ready to go.
- 3 MR. SHANAMI: Just a follow-up, if you don't mind.
- 4 This is Ali Shanami again.
- 5 The language is there but it says "would contact
- 6 adjacent region to negotiate, "right? Is that what you --
- 7 MR. DEMPSEY: Yeah, I think we just have to make
- 8 it a little stronger.
- 9 MR. SHANAMI: Yeah, what happen if -- well, I
- 10 think Dave was saying, and I totally agree, what happen if
- 11 there is nobody there yet?
- 12 MR. DEMPSEY: Well, we have language that
- 13 addresses that. That if the region isn't there, that that's
- 14 either going to be eventually coordinated by the frequency
- 15 advisors if there is an inactive region.
- But I think we're talking more that the region is
- 17 going to be active but they just haven't gotten their plan
- 18 together versus Dave, who might have his plan ready to go.
- 19 So I think it's the in between guy who there is a need for
- 20 spectrum. But maybe he hasn't been able to get it -- you
- 21 know, get their act together as quickly as Dave.

1	MR. SORLEY: Earlier Art mentioned that
2	MR. WILHELM: Would you identify yourself?
3	MR. SORLEY: Tom Sorley from the Florida Chapter
4	of APCO.
5	Earlier Art mentioned that in the guidelines your
6	item number six for the interoperability executive
7	committee, the language needed to be changed.
8	So I just want to point out in the draft outline
9	document for the plan, I have a couple of other issues with
10	the item number six, specifically again with the state
11	interoperability executive committees.
12	On page 3 of that document, the third paragraph,
13	it says that the excuse me, the fourth paragraph says,
14	"The RPC shall request the individual states to hold
15	licenses for all infrastructure and subscriber units within
16	their state. In the event the state declines to do so, the
17	RPC shall request other eligible agencies beginning with the
18	highest level of government to accept this responsibility."
19	Being from a local agency, I can tell you that I
20	have a lot of heartburn with a document that reads the state
21	is going to hold my ligenses. I can understand wanting to

- 1 work that out as a joint agreement with the state maybe from
- 2 the locals, but mandating that or suggesting -- the way I
- 3 read this it's suggesting that that should be mandated. I
- 4 have a real problem with that, so I would like to have some
- 5 comments on that.
- 6 MR. DEMELLO: I can give you a comment from
- 7 running a statewide frequency coordination committee for 20
- 8 years. Many times I had to send communications out
- 9 informing people that we had heard that somebody in the area
- 10 was inappropriately using spectrum. And if it wasn't taken
- 11 care of, they probably have to cease using it, and solicit
- 12 their assistance to get it straightened out. It worked
- 13 every time because you ask for their help in straightening
- 14 it out instead of telling them you're going to beat them
- 15 over the head.
- But it is a problem, looking at it from the state
- 17 planning perspective, having the locals participate
- 18 correctly. It's really a tough issue.
- MR. BUCHANAN: Dave Buchanan.
- Just to clarify from yesterday at the
- 21 interoperability meeting, we did understand that the

- 1 language we put in there really didn't match our intent.
- 2 The intent is to encourage states to do it that way and to
- 3 hold the licenses, but obviously if that doesn't meet the
- 4 local needs of that region, then they shouldn't be forced
- 5 into it.
- 6 And so we are changing the language in the
- 7 interoperability documents to reflect that, and just to make
- 8 that clear.
- And to go along with what you were saying, that's
- 10 what we found in California. It helps to have the state
- 11 hold the license and administer it, and it just makes -- we
- 12 found it makes it cleaner too, but we can also understand
- 13 that it doesn't fit for everybody.
- 14 MR. DEMELLO: It's true. One of the comments -- I
- 15 mean, my comment was predicated upon the fact that we had a
- 16 committee that had just about every conceivable service
- 17 involved in the committee, so we had city managers and fire
- 18 chiefs. The fire chiefs kind of disappeared when this
- 19 coordination change. But anyways, we had the sheriffs and
- 20 chiefs represented from -- representatives from those
- 21 organizations, and they were quite helpful sometimes in

- 1 implementing improvements on the utilization of any of the
- 2 channels.
- 3 MR. SORLEY: Just make one last comment.
- 4 You indicated in here that the memorandum of
- 5 understanding for operating on the interoperability channels
- 6 is mandatory, which I agree wholeheartedly with that. So my
- 7 assertion is that if I'm coming up to the plate and willing
- 8 to sign an MOU, there already is some process, if you will,
- 9 for alleviating those problems. So again, I think the
- 10 licensing could be done on a local level.
- 11 Thank you.
- 12 MR. DEMPSEY: Well, again, I think it's Dave's
- 13 intention, and we are getting our direction from the
- 14 interoperability subcommittee, and we're not going to --
- 15 we're recalling not going to deviate from what they do. But
- 16 I think Dave's intention is to encourage the states to take
- 17 this, and that's going to have to be -- I think that's going
- 18 to have to be some something that's going to work -- has to
- 19 be worked out on the regional planning.
- In New York, the state does take the initiative,
- 21 you know, and California and Michigan. I don't know how it

- 1 works in Florida. But I think that's something that's going
- 2 to have to be left to the individual RPCs.
- Okay, before we close Dave Buchanan has asked me
- 4 for some time to go over some of his documents.
- 5 MR. DEMELLO: So do you want to close first and
- 6 then -- okay, sounds good.
- 7 MR. DEMPSEY: All right. Dave, I think we are
- 8 pretty much done so what we do is just close up so have a
- 9 seat.
- 10 MR. BUCHANAN: Okay. Why don't we just take a 15-
- 11 minute break then, and back in the back on the table is the
- 12 revised documents, agency documents back there. You can
- 13 grab them, take a look at them, and basically we just want
- 14 to review them and make sure I made the corrections the way
- 15 you expected.
- MR. DEMPSEY: I think we can adjourn and then just
- 17 give it over to Dave. So what I would just like to do is
- 18 invite anyone, obviously, to place their comments on the
- 19 list server if there are any, or send them directly to me if
- 20 you would like at Edempsey @ NYPD.org. It's preferable that
- 21 we send them to the list server. It makes it easier for me

- 1 to find them and for everybody else to get them because then
- 2 I don't have to distribute them to my group. But either way
- 3 is fine.
- 4 Any business that we would like to discuss?
- 5 THE AUDIENCE: Have you got a copy of what Ali
- 6 sent you so we can include it?
- 7 MR. DEMPSEY: I'm going to forward everything. I
- 8 got it the day before I left, so I just got a chance to read
- 9 this. I'm going to forward it, and then we'll send it off
- 10 onto the list server.
- Just for informational purposes, what we intend to
- 12 do is hopefully before the end of June have a nice package
- 13 put out onto the list server so that everybody can read it
- 14 in a nice sync document instead of the bits and pieces that
- 15 we've got out there now.
- Motion to adjourn? Or we had a motion to adjourn.
- 17 Dave, thanks.
- 18 (Whereupon, a recess was taken.)
- 19 MR. BUCHANAN: If you didn't get it, there is the
- 20 user needs document and then the technology issues document
- 21 and also everyone was -- there were quite a few people

- 1 asking for the band plan proposal in color, and it's back
- 2 there also on the table.
- 3 (Pause.)
- 4 MR. BUCHANAN: Yeah, I apologize. But I don't
- 5 have anything better to do today so.
- 6 (Pause.)
- 7 MR. BUCHANAN: Anyway, if you have had a chance to
- 8 read through it, if anyone has -- thinks I messed up and
- 9 didn't get it down right on the revisions, then please come
- 10 to the microphone, let us know. If not, we'll just give a
- 11 few more minutes here and consider it approved if we don't
- 12 have any problems with it.
- 13 (Pause.)
- 14 MR. BUCHANAN: Glen, did you need any time to do
- 15 your other document again?
- MR. NASH: I'm getting it printed up.
- MR. BUCHANAN: Okay. Also, for the technology
- 18 subcommittee, Glen has the revised document on the software
- 19 defined radio that he's getting printed right now, so that
- 20 will be coming in and we will consider that after we're done
- 21 with these documents.

1 You've got it? Okay. 2 (Pause.) MR. BUCHANAN: I think everything was okay on the 3 band plan, but you might just want to review that printout 4 also just to be certain that we didn't miss anything. 5 б (Pause.) 7 MR. BUCHANAN: Yes, go ahead, Carlton. MR. WELLS: Just a little extra word on the band 8 plan. The text box that is put below the alternate band 9 plan is there for your information, but the ultimate channel 10 labeling will be in the Table of Interoperability Channels 11 12 that's associated with one of the interoperability documents distributed before, and those documents are to be modified 13 14 also to reflect the different channel numbers now. 15 (Pause.) 16 MR. BUCHANAN: Still see people reading so I will 17 just wait a few more minutes. 18 (Pause.) 19 MR. BUCHANAN: Has everyone had enough time to 20 look it over, or do you want another minute or two? 21 (Pause.)

- 1 MR. BUCHANAN: Are there any comments on it?
- Yeah, go ahead, Bob.
- 3 MR. SCHLIEMAN: Robert Schlieman.
- The end of paragraph two, that should be 2.56 bits
- 5 per second per hertz?
- 6 MR. BUCHANAN: Is this the user needs? Which one
- 7 are you on? Here?
- 8 Oh, okay. He's just pointing out a typo in the
- 9 second paragraph of the technology issues, so we will get
- 10 that fixed. Actually, I think I did that all the way
- 11 through. I left out the "per second." We'll go ahead and
- 12 fix that.
- 13 (Pause.)
- MR. BUCHANAN: Okay, is there any other comments
- 15 then? Is everyone happy now or is there anything else that
- 16 didn't look like they got down right?
- 17 Vendors, are you guys all happy with it? Oh, oh,
- 18 Bob's not happy.
- 19 MR. SCHLIEMAN: Robert Schlieman, New York State.
- The third paragraph in the fourth sentence there
- 21 is, "No direct mode defined for GSM." I think you want

- 1 comma, "as required by the user needs," not "has".
- MR. BUCHANAN: Oh, yeah, you're right. Well, I
- 3 feel better. All he's found is typos.
- 4 Okay, then, can I consider that we have reached
- 5 consensus? I'll fix a couple typos and turn this in to the
- 6 full NCC committee, the steering committee, this afternoon
- 7 at the meeting, and ask them to send it to TIA through Wayne
- 8 to get going on it, hopefully.
- 9 (No response.)
- 10 MR. BUCHANAN: Okay, I hear no objections, so
- 11 that's what we will do. I don't know if Glen got his
- 12 document is finished yet, but we do need to go over the
- 13 software defined radios real quick, so it may be what, a
- 14 couple more minutes?
- 15 Yeah, if you can stick around just for a few more
- 16 minutes, as soon as they finish printing off -- oh, it looks
- 17 like -- did you get it?
- Okay, we are still waiting on the document, so a
- 19 few more minutes and then he will do his and then we will be
- 20 done until the NCC meeting.
- 21 MR. WILHELM: Let me make a couple of housekeeping

- 1 matters.
- 2 We received yesterday from John Powell a copy of
- 3 his final version of the milestones for the interoperability
- 4 subcommittee. That document is back on the table.
- 5 I would like to remind everyone and advise those
- 6 who have not been here yet, were not here yesterday, but the
- 7 September 14th and 15th meeting of the NCC will be in the
- 8 auditorium of the Department of Commerce, which is on 14th
- 9 Street and Constitution Avenue. Directions will be posted
- 10 on the web site before the meeting.
- 11 At 11:00, we would like the sponsors, the steering
- 12 committee, and the subcommittee chairs to meet at the left-
- 13 hand, my left-hand entrance to the Commission meeting room
- 14 and we will adjourn to a separate conference room.
- 15 And Dave, if you haven't announced it, there are
- 16 color copies of the frequency chart at the rear of the room.
- 17 MR. BUCHANAN: Yes, I announced it.
- MR. WILHELM: Okay, thank you.
- 19 They are a little easier to understand than the
- 20 black and white copies we had yesterday. Bear in mind,
- 21 please, that everything is shifted down six and a quarter

- 1 kilohertz; is that correct?
- THE AUDIENCE: The I/O channels, yes.
- 3 MR. WILHELM: Yes, the I/O channels, exactly.
- 4 (Pause.)
- 5 MR. NASH: Okay, a revised draft is being handed
- 6 out a -- the statement relative to SDR. If you would take a
- 7 look at it, and if I might, if we can limit comments to
- 8 specific changes.
- 9 THE AUDIENCE: It's distributed?
- 10 MR. NASH: It's being distributed.
- 11 (Pause.)
- MR. NASH: Do we have any comments?
- 13 MR. SPEIDEL: Strictly from a -- Steve Beeferman,
- 14 Data Radio.
- 15 Strictly from the viewpoint of style, the last
- 16 sentence begins with "Whether," I believe, "Whether this
- 17 ultimate implementation" may be best suited to be a new
- 18 paragraph. I think the thought process isn't in the front
- 19 end in that paragraph part that precedes it talks about the
- 20 virtues and then sort of does not highlight it enough.
- 21 Probably if that's a separate paragraph leads into the next

- 1 subject matter would be my suggestion.
- 2 MR. NASH: Okay. So in what would be the second
- 3 paragraph at the end --
- 4 MR. BEEFERMAN: Should be the introduction to the
- 5 next paragraph.
- 6 MR. NASH: Just split that off as a separate
- 7 paragraph on itself?
- 8 MR. BEEFERMAN: Yes, or use it to lead into the
- 9 rest of the text in the next paragraph. It breaks the two
- 10 thoughts into one. You know, talks about the virtues of the
- 11 radio but then the next paragraph would relate to the issues
- 12 at hand.
- 13 MR. NASH: Yeah, I'm not sure it's directly part
- 14 of what would be the next paragraph, but I don't have a
- 15 problem making it a separate paragraph.
- MR. BEEFERMAN: Oh, okay, that's fine.
- 17 MR. NASH: Yeah.
- 18 MR. BEEFERMAN: I think people tend to lose, you
- 19 know, concentration by the time they get to the end of a
- 20 long paragraph and if we --
- MR. NASH: Yeah.

- 1 MR. BEEFERMAN: -- want to raise that issue.
- 2 MR. NASH: That's fine. We'll just make it a
- 3 separate paragraph.
- 4 Bob?
- 5 MR. SPEIDEL: Glen, I have no problem with it,
- 6 just a couple of more grammatical things, and I'm not sure
- 7 those are right, but --
- 8 MR. WILHELM: Bob, would you identify yourself,
- 9 please?
- 10 MR. SPEIDEL: Oh, I'm sorry. It's Bob Speidel
- 11 with Com-net Ericcson.
- In the third paragraph, third sentence, you have,
- 13 "To the extent that SDR might allow," and it goes on. That
- 14 sentence, I have a little difficulty with it. I just might
- 15 make a suggestion that we change -- it says, "To the extent
- 16 that an SDR allows, "instead of "might allow an individual, "
- 17 blah-blah, and procedures. Maybe a comma after this,
- 18 "This increases the possibility that misuse, even
- intentionally or unintentionally, will occur."
- 20 And then in the next paragraph you say --
- 21 MR. NASH: Hold on. "...allows an individual that

- 1 have not been appropriately approved through FCC processes
- 2 and procedures"?
- 3 MR. SPEIDEL: A comma, and then "this increases
- 4 the possibility that misuse, either intentionally or
- 5 unintentionally, may occur."
- And I'm not sure even if that's grammatically
- 7 correct. I know what we are trying to get across there but
- 8 I'm making a little difficulty.
- 9 MR. NASH: Do we want to maybe just go period, and
- 10 then "This increase" as a separate sentence?
- 11 MR. SPEIDEL: That's fine too. Yup.
- 12 MR. NASH: Shorten that sentence down?
- 13 MR. SPEIDEL: Sure. Sure. Then it would be just
- 14 a phrase.
- MR. NASH: A semicolon. Okay.
- MR. SPEIDEL: Or just say, instead of "To the
- 17 extent --
- MR. NASH: All right, we will leave it as a comma.
- 19 MR. SPEIDEL: All right.
- 20 And then in the last sentence in that paragraph,
- 21 Glen, I changed the word "the NCC is concerned that such

- 1 capability..." I changed "capability" to the word "misuse".
- 2 I know it's the capability that facilitates that.
- 3 MR. NASH: Okay.
- 4 MR. SPEIDEL: But we are concerned really about
- 5 the misuse here.
- 6 MR. NASH: All right.
- 7 MR. SPEIDEL: And in the last paragraph, I just
- 8 said, I changed it and said that "The Commission consider
- 9 provisions for enhanced enforcement," because this is an
- 10 NOI. I would assume it's going to an NPRM, which is really
- 11 not a decision, so once again it's -- you know, it's more of
- 12 a proposal.
- MR. NASH: Okay, "consider" provisions.
- Then take out "within its decision"?
- 15 MR. SPEIDEL: Right, yeah, I would just suggest
- 16 you do that.
- 17 MR. SCHLIEMAN: One additional comment?
- MR. NASH: Sure.
- 19 MR. BEEFERMAN: Steve Beeferman.
- 20 At the end I thought there might be a sentence
- 21 added that sort of summarizes the thing and takes a positive

- 1 view that, you know, "including the limitations noted
- 2 herein, the Committee supports development of SDR." I think
- 3 it's in our interest to promote that.
- 4 MR. NASH: Okay, say that again.
- 5 MR. BEEFERMAN: "To the extent of the limitations
- 6 or problems noted above, the committee endorses the
- 7 Commission's effort to promote the development of SDR."
- 8 MR. NASH: Okay, "To the extent of the potential
- 9 problems noted above, the NCC --
- MR. BEEFERMAN: Supports.
- MR. NASH: "...supports the development of SDR"?
- MR. BEEFERMAN: Correct.
- 13 MR. NASH: Is that agreeable to everyone?
- 14 MR. SCHLIEMAN: I think on that last sentence you
- 15 should --
- MR. WILHELM: Bob, identify yourself, please.
- 17 MR. SCHLIEMAN: Robert Schlieman.
- 18 You should start the sentence, "Except for the
- 19 problems noted above, "because it's not "to the extent."
- 20 We're not supporting it because of these deficiencies that
- 21 we feel.

- 1 MR. LELAND: Wayne Leland with Motorola.
- I think we need to be very careful about, at least
- 3 at this point in time without, you know, reviewing the whole
- 4 NOI and come out and say this is a great and wonderful thing
- 5 that NCC supports. I think we have kept the target to the
- 6 issue of concern here, but if we open it up to say "NCC
- 7 supports this whole thing, then I think it's a much broader
- 8 issue and needs much broader discussion.
- 9 MR. NASH: Yeah, I -- I tend to agree with you
- 10 because, again, we note that we have not conducted an
- 11 extensive review of the entire NOI but have just noted this
- 12 one issued. So to then come out and say that except for
- 13 this one issue that we have identified, we support
- 14 everything else kind of goes against that statement.
- 15 MR. BEEFERMAN: Yeah, I would agree that that's
- 16 too far-reaching.
- 17 MR. WILHELM: Identify yourself, please.
- 18 MR. BEEFERMAN: Steve Beeferman, Data Radio.
- 19 I think we support it in terms of the potential,
- 20 it has potential development that can aid in public safety,
- 21 so we don't have to endorse it in lot, but I think it needs

- 1 to be recognized as having support in general.
- 2 MR. NASH: Yeah, I'm just concerned -- you know,
- 3 if we have something even that says, "except for the
- 4 potential problems noted above" implies that other than this
- 5 one problem there is nothing else that's wrong, you know.
- 6 So I'm not sure that there is a way --
- 7 MR. BEEFERMAN: I don't see why we are so
- 8 reluctant to support something that could be a very
- 9 positive, despite the fact there are some issues, I mean
- 10 we're only at the NOI stage, where there would be such a
- 11 concern for supporting something that's it's a dramatic
- 12 positive for our industry.
- MR. NASH: Understood, but what's been pointed out
- 14 is that there are many issues within the NOI and we haven't
- 15 addressed consideration of them.
- MR. BEEFERMAN: Well, perhaps a statement to the
- 17 effect that this committee will continue to examine issues
- 18 and look forward to further action on the Commission's part
- 19 in its determination in what action they are going to take.
- 20 That speaks to that point, I believe.
- 21 It just doesn't say we looked at it and it has

- 1 these problems and thank you. I think we need to put a
- 2 positive spin on the thing if not to ad hoc accept
- 3 everything that's in there.
- 4 MR. MCDOLE: Art McDole.
- 5 I respectfully disagree with the other statement.
- 6 I think you have said all that in the second paragraph,
- 7 indicated the support by indicating what you see good about
- 8 the process.
- 9 And I agree with you that unless we go into each
- 10 of the other points in the NOI, that we should not add
- 11 anything at the bottom. I think it's fine the way you've
- 12 got it.
- 13 MR. TOLMAN: Tom Tolman with NIJ.
- In the last few years I have been making
- 15 presentations about the 10 disparate bands, and perhaps
- 16 there is something I don't know about an eleventh band
- 17 there, so I'd like to know about that if there is indeed 11
- 18 disparate bands. It's my understanding it's 10.
- 19 MR. NASH: I'll look at it.
- 20 MR. TOLMAN: Well, if you're including -- if
- 21 you're including the 700, then this language --

- 1 MR. NASH: No, I wasn't including 700.
- 2 MR. TOLMAN: No.
- MR. NASH: We have VHF low band, 70 megahertz, the
- 4 138 to 144 federal, the pubic safety high band, then the
- 5 federal one 60 to 174. You've got the 220, the federal UHF
- 6 at 406, the public safety at 450, the T-band at 470, the 806
- 7 and then the NPSTC is how I figure 11.
- 8 MR. TOLMAN: Okay.
- 9 MR. PICKERAL: David Pickeral, Booz, Allen &
- 10 Hamilton.
- 11 At the risk of beating a dead horse I want to
- 12 support the comments of Mr. Nash and others because at this
- 13 juncture I don't think it's necessary to come out as
- 14 necessarily supporting any particular position. The NOI is
- 15 issued because the Commission is asking for commentary and
- 16 concerns on the part of the community.
- 17 At such a point when they have a notice of
- 18 proposed rulemaking or some other actual action on the
- 19 Commission, I think it would be more right to come out in
- 20 support of certain positions or others. But at this point,
- 21 as you correctly pointed out, they merely want to know what

- 1 the major issues are, and I think we have done that in the
- 2 document you have drafted here without needing to into
- 3 munici or taking a specific advocacy position.
- 4 MR. NASH: Okay.
- 5 MR. BEEFERMAN: Steve Beeferman, Data Radio again.
- The point I am trying to make is simply this.
- 7 Does the committee support the future development of SDR?
- 8 This committee and public safety in general is going to be
- 9 looking for additional spectrum space. We don't know where
- 10 that space is going to be. The fact that the SDR has the
- 11 potential for accommodating that future spectrum, which I
- 12 gather you could say it was owed to the public safety
- 13 community in view of the previous studies that were done.
- 14 This kind of lays a ground for the fact that we recognize
- 15 the value of this technology in our future requirements.
- So I guess the real simple question is yes or no,
- 17 does this committee support the future development of
- 18 software defined radio. I don't see what's so problematic
- 19 about making a statement like that.
- 20 MR. NASH: Okay. Again, I guess -- I'm hearing
- 21 several comments saying that the way it's stated in

- 1 paragraph two there does that to the satisfaction of the
- 2 committee.
- Is there any support, you know, for a stronger
- 4 statement as suggested by Mr. Beeferman?
- 5 (No response.)
- 6 MR. NASH: So my sense of the group is to -- with
- 7 just a couple of minor changes, and let me go over them here
- 8 based on, you know, what you have before you.
- 9 Is the second paragraph beginning at the sentence,
- 10 "Whether this ultimate implementation can become practical,"
- 11 make that a separate paragraph. And what shows there as
- 12 being the third paragraph down in approximately middle where
- 13 it's, "To the extent that an SDR might allow," change that
- 14 to "To the extent that an SDR allows," delete the word
- 15 "might".
- And then further down in that same paragraph,
- 17 "Through FCC processes and procedure, this increases the
- 18 possibility that misuse." And the next sentence, "The NCC
- 19 is concerned that such misuse may further increase
- 20 interference problems." And the in the final paragraph,
- 21 "The NCC recommends that the Commission consider provisions

- 1 for enhanced enforcement of the rules prohibiting..." and
- 2 that those be the only changes to what you have before you.
- Is that agreeable to the group?
- 4 (No response.)
- 5 MR. NASH: Seeing a lot of head nodding.
- 6 MR. BEEFERMAN: Just one final comment. Steve
- 7 Beeferman.
- I don't know that, you know, it's been reflected
- 9 here that there is the intent of the committee to read the
- 10 NOI in detail to understand the issues and the importance of
- 11 making it known to the Commission that it has an
- 12 understanding and that it is important, even with the
- 13 context of we don't know all the answers or we don't want to
- 14 make a full commitment. It is perhaps, you know, in the
- 15 context of trying to, you know, imply what's in the
- 16 statement rather to make it clear and just say "we support
- 17 it."
- If that's not the agreement of the people here, I
- 19 guess we have to accept that. But I can't see why this
- 20 committee can't positively comment on a very fundamental
- 21 issue, and what you are saying is "We don't support it," in

- 1 my opinion.
- 2 MR. NASH: No, I think the way that the comment is
- 3 here is that we are -- is more of a neutral statement, we
- 4 neither support nor not support it. And the issue at hand
- 5 is that this committee has really not had an opportunity to
- 6 consider the document in its entirety, and all of the issues
- 7 and concerns that may lie within.
- 8 And so to come to a decision that we either
- 9 support or not support the development is going further than
- 10 this committee is willing to go at this point and
- 11 specifically as a NOI we are pointing out a specific issue
- 12 that is of particular concern to this committee for the
- 13 Commission to consider as it moves forward.
- 14 And I think, you know, in the future should the
- 15 Commission come out with an NPRM or other proceeding on this
- 16 issue, that it may be within the preview of the committee,
- 17 you know, to take a look at that other document and make
- 18 recommendations relative to it, you know, to the extent that
- 19 this committee may choose to do so and to the extent that it
- 20 may be within our charter to do so.
- 21 So I think that this point what I am sensing is,

- 1 you know, consensus with those changes I enumerated; that we
- 2 will forward this document to the NCC steering committee
- 3 that meets in about 45 minutes for consideration to the
- 4 Chair to, you know, draft a letter and submit to the
- 5 Commission on this particular docket.
- 6 Not hearing any strong complaints to my
- 7 declaration of consensus, we will adjourn and I quess
- 8 everybody can go to lunch.
- 9 MR. WILHELM: Well, we'll take a lunch break as
- 10 part of the meeting that starts at 11:30.
- MR. NASH: Okay.
- 12 MR. WILHELM: You are more than welcome to get
- 13 lunch now if you wish. And the steering committee and the
- 14 sponsors and committee chairs, please meet us at the door on
- 15 my left at 11:00. Thank you.
- Reminder please that you should sign in at the
- 17 desk to my left because the Federal Advisory Committee Act
- 18 requires us to record everyone present at the meetings. So
- 19 if you have not signed in today, would you please see Joy
- 20 Alford at the desk to the left and sign in? Thank you.
- 21 (Whereupon, at 10:51 a.m., the meeting in the

- 1 above-entitled matter was recessed, to resume at 11:45 a.m.,
- 2 this same day, Friday, June 2, 2000.)

3